Henry County Board of Zoning Appeals

Henry County Office Building 1201 Race St., Suite 212 New Castle, IN 47362 Phone: (765) 529-7408

STAFF REPORT

Henry County Board of Zoning Appeals (November 5th, 2020 Meeting)

Docket # / Project Title:

C: 2328 Verizon Wireless, 300 foot wireless communication tower

Staff:

Darrin Jacobs, Zoning Administrator

Applicant:

Verizon Wireless, Represented by Clark, Quinn, Moses, Scott & Grahn

Property Size:

Parent Parcel 20.267 Acres, Leased area 6,400 Sq. Ft.

Current Zoning:

Rural Residential (RR)

Location:

Near 1376 S Co Rd 275 W, New Castle, IN 47362

Parcel #:

007-83521-00

Staff Recommendation:

To APRROVE the variance requests

Background Summary:

Due to a recent change to the Henry County Development Code a wireless communication tower is now a permitted use and structure on this parcel provided it is less than 199 feet tall, a monopole design, and that there are no other towers that are capable of co-location within 1 mile. There is a tower less than half a mile from the proposed site, the applicant has proved information that states the existing tower cannot structurally handle additional equipment. The applicant is requesting a variance to allow the tower to be constructed with a lattice design and reach 300 feet tall.

Key Issue Summary:

The following key issue(s) should be resolved through the consideration of this application: Will the applicant be allowed to construct a tower larger than 199 feet and can that tower be a lattice design instead of a mono pole design.

Decision Criteria:

When considering a request for a variance special consideration should be taken to: 1.) Insure that the request will not be contrary to the public interest, health, safety, and general welfare or materially injurious to the enjoyment, use development or value of property or improvements permitted in the vicinity. 2.) That the variance is needed due to special conditions that are not self-created, and that a literal enforcement of the provisions of the Code would result in hardship and deny the owner of substantial rights.

Options:

In reviewing a request for a variance the Board of Zoning appeals may (1) approve the request, (2) deny the request, (3) continue the request to the next meeting, (4) grant variances less than or different from those requested, or (5) impose such specific conditions and limitations concerning use, construction, character, location, landscaping, screening and other matters relating to the purposes and objectives of this Code upon any lot or property benefitted by a variance.

Current Property Informa	ation:
Zoning and Land Use:	Rural Residential (RR) used for row crop farming
Site Features:	Parent Parcel 20.267 Acres, Leased area 6,400 Sq. Ft.5.58 acres. Located along S 275 W. A pole barn is located approximately 110 feet north of the proposed site. A single family home is located approximately 210 feet north of the proposed site. Both structures are owned by someone other than the lease signer.
Flood Hazards or County Tiles/Open Drains:	None
Special Circumstances: (Airport Hazard Area, Wellhead Protection Area, etc.)	The proposed site is near the Westwood Lake and Park. High tension power lines are near the proposed site.
Vehicle Access:	None at this time
Septic or Sewer:	None
Subdivision Restrictions:	N/A

Surround	ing Zoning and Land Use:	
	Zoning:	Land Use:
North:	Rural Residential (RR)	Single family residential Muse property
South:	Rural Residential (RR)	Row crop B & A Farm property
East:	Rural Residential (RR)	Park and Lake Big Blue River Conservancy District
West:	Rural Residential (RR)	Row crop B & A Farm property

History of this Location:

The relevant history of this property includes the following:

- 1. 06-27-1991 Case B:1312, Florida Metro Inc., dba Cellular One, (now SBA Communications) received a CAU to construct a 285 foot tall wireless communication tower approximately 2,400 feet (.45 miles) north of the proposed site.
- 2. 08-26-2020 Verizon Wireless filed an application for a variance.

Comprehensive Plan Consideration(s):

- 1. Page 27; The county currently lacks enough shopping, dining, or entertainment options to amount to an "experience," and the type of broadband connectivity or reliable cell service necessary to improve the local economy, or adequately provide emergency response services.
- 2. Page 78; At the time of this study, there were numerous broadband providers for both residential and business. However, broadband access, speed and reliability continues to be an issue for the most rural parts of the Henry County community.
- 3. Page 81; Remove local barriers to the installation, expansion or upgrading of broadband throughout the county.
- 4. Page 92; Increase the access and speed of broadband throughout the community to unlock the employment potential of the less densely populated or developed areas of the county.
- 5. Page 106; Determine which local laws, policies, standards and incentives need to be updated to maximize the benefits of broadband in governmental sectors, such as public education, health care and government operations.
- 6. Page 122; Communication Open and transparent government processes (literal); and increased broadband coverage and reliable cell service (physical)

Planning Consideration(s):

The following general site considerations, planning concepts, and other facts should be considered in the review of this application:

- 1. Rural areas suffer from a lack of reliable and affordable internet access. Increased wireless communication coverage and capacity could benefit rural residents.
- 2. Wireless communication towers are low traffic generators.
- 3. Fall protection should be considered for larger towers.
- 4. Co-location on towers help to limit the number of required towers.
- 5. There are no proven health effect to living near a wireless communication tower
- 6. A tower greater than 199 feet requires a blinking light per FAA regulations.

Preliminary Staff Recommendation & Comments:

Staff recommendation is to approve the requested amendment to the current variance for the following reasons:

- 1. The request can be answered in the affirmative in the findings of fact questions:
 - "The approval will not be injurious to the public health, safety and general welfare of the community:"
 - i. There are no proven negative health effects to living near a wireless communication
 - ii. The tower designed has been approved by a Professional Engineer who stated that the

- tower is rated for over 100 mph wind speeds and that if the tower were to fail at higher wind speeds it is designed to "fold over" rather than completely collapse.
- iii. Additional access to reliable high speed cellular service and possible wireless broadband could benefit the public's safety and general welfare.
- iv. The additional height or lattice design pose no greater risks to the public's health, safety and general welfare, than a 199 foot tall monopole tower, which is already a permitted use.
- b. "The use and value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner;"
 - i. The use of neighboring properties would not be effected by the increased height or lattice design of the tower.
 - ii. There are only two dwellings within 2,000 feet of the proposed tower.
 - iii. The majority of the property around the proposed tower is used for agricultural or park land.
 - iv. A letter from the FAA states that the increased height will not affect flight patterns or the New Castle Airport.
- c. "The need for the variance arises from some condition peculiar to the property involved;"
 - The Applicant states that the increased height is needed to effectively serve their customers and decrease the need for additional towers.
 - ii. The Applicant states that the lattice design is for structural strength and a smaller foot print without the need for guyed wires.
- d. "The strict application of the terms of the Zoning Ordinance will constitute an unnecessary hardship if applied to the property for which the variance is sought;"
 - i. The Applicant states that the increased height is needed to effectively serve their customers and decrease the need for additional towers.
 - ii. The Applicant states that the lattice design is for structural strength and a smaller foot print without the need for guyed wires.
- e. "The approval does not interfere substantially with the Comprehensive Plan:"
 - i. The Comprehensive Plan supports increased availability to wireless communication and broadband in rural Henry County.
 - ii. The Comprehensive Plan seeks to remove local barriers to the installation, expansion or upgrading of broadband throughout the county.
- f. "The strict application of the terms of the Zoning Ordinance will result in practical difficulties in the use of the property."
 - The application of the code will not allow the applicant to effectively service their customers.
 - ii. With a shorter tower the applicant may be forced to construct additional towers.
 - iii. A monopole tower at 300 feet may pose greater safety risks and require a larger foot print.

This report was compiled by the staff with the best available data at the time. Any errors or omissions are unintended. If errors are discovered please inform staff as soon as possible.

HENRY COUNTY PLANNING COMMISSION 1201 RACE STREET, SUITE 214 **NEW CASTLE, INDIANA 47362**

Darrin Jacobs Zoning Administrator

Phone 765-529-7408 Fax 765-521-7072

APPLICATION FOR BOARD OF ZONING APPEALS HEARING

DATE	
	August 26, 2020
APPLICANT	
	Verizon Wireless,
1000000	By, Clark, Quinn, Moses, Scott & Grahn
ADDRESS	
	320 Meridian Street, Ste 1100
PHONE	Indianapolis, IN 46204
THONE	317-637-1321
	317-037-1321
VARIANCE	To normit a Will 1
DESCRIPTION	To permit a Wireless Communication
	Facility (Sec 8.3,C, 3) with a 290' tower
	height, with 10 lightning rod for a total
	height of 2002 - 1 C
	height of 300' and a free standing lattice
	design
VARIANCE	
LOCATION	0 S. County Road 275 W., New Castle, IN
ADDRESS	, A. (

Materials Required: x Up-to-date Survey and Legal Description _x_ Site Plan

N/A Copy of approval for Septic Permit or Utility Hook-Up

N/A Storm Water Drainage & Erosion Control

Hearing Fee: Legal Ad Fee:

\$500.00 check made to Henry County Planning Commission

\$95.00 check made to Courier Times

Hearing Date: Hearing Location:

Time: 7:00 pm Old Circuit Courtroom

Henry County Courthouse

101 S. Main Street New Castle, IN 47362

NOTE:

APPLICANT OR REPRESENTATIVE IS REQUIRED TO BE PRESENT AT

HEARING.

APPLICANT'S SIGNATURE Uluno DATE: August 26, 2020 /Elizabeth Bentz Williams, AICP, Agent



Tuesday, February 4, 2020

RE: Proposed Verizon Wireless Communications Facility

Site Name: WS Westwood Park.

Type of Tower: 290' self-support Tower.

Location: 0 SR 275 W, NEW CASTLE, IN 47362.

To Whom It May Concern:

As a radio frequency engineer for Verizon Wireless, I am providing this letter to state the need for a Verizon Wireless site called **WS Westwood Park**.

The WS Westwood Park site is proposed with the below objectives:

- 1. Offload 4G traffic from busy site.
- 2. Improve 4G throughput to existing heavy data users.
- 3. Improve 4G network reliability by increasing the amount of time our customers operate on 4G instead of 3G.

Currently the area is experiencing high demand for wireless high-speed data. Growth forecasts have triggered the need for an additional site in the area. The tower is needed to provide all Verizon customers in the area with the best experience on their 4G wireless devices.

Raw Land – Design plans for a new tower would provide tower height of **290'**. The new structure height was decided upon to best cover the offload area and interact with the existing Verizon sites. If we are limited to building a structure less than the proposed height, another tower would be needed in the vicinity in the near future. In addition, building a structure that is too short can cause existing taller sites to shoot over the proposed site and building a site that is too tall can cause the proposed site to shoot over existing sites. Both situations create a poor experience from a user perspective. The new structure will be placed near the center of the area with high traffic demand and offload the surrounding sites greatly. The new tower design meets stated objectives.

Verizon Wireless cares about the communities as well as the environment and prefers to collocate on existing structures when available. It can be noticed from any map that Verizon Wireless is currently collocated on many existing structures in the area. We prefer collocation due to reduced construction costs, faster deployment, and environment protection. However, Verizon Wireless was unable to find a suitable structure within the center of demand area to collocate the proposed **WS Westwood Park** site.



Verizon Wireless design engineers establish search area criteria in order to effectively meet coverage objectives as well as offload existing Verizon cell sites. When met, the criterion also reduces the need for a new site to cover the area in the immediate future. Each cellular site covers a limited area, depending on site configuration and the surrounding terrain. Cell sites are built in an interconnected network; which means each cell site must be located so that their respective coverage areas are contiguous. This provides uninterrupted communications throughout the coverage area.

Since collocation is generally the most cost-effective means for prompt deployment of new facilities, Verizon Wireless makes every effort to investigate the feasibility for using existing towers or other tall structures for collocation when designing a new site or system expansion. However, collocation on an existing tower or tall structure is not always feasible due to location of existing cell sites. Cell sites are placed in a way so they provide smooth hand off to each other and are placed at some distance from each other to eliminate too much overlap. Too much overlap may result in a waste of resources and raise a system capacity overload concern.

This cell site has been designed, and shall be constructed and operated in a manner that satisfies regulations and requirements of all applicable governmental agencies that have been charged with regulating tower specifications, operation, construction, and placement, including the FAA and FCC.

Sincerely,

Michael Fahim.

RF Engineer, Verizon Wireless

Michael



September 2, 2020

RE: Proposed 290' Sabre Self-Supporting Tower for WS Westwood Park, IN

To Whom it May Concern,

Upon receipt of order, we propose to design a tower for the above referenced project for a Basic Wind Speed of 106 mph and 40 mph with 1.5" radial ice, Structure Class II, Exposure C, Topographic Category 1 in accordance with the Telecommunications Industry Association Standard ANSI/TIA-222-G, "Structural Standard for Antenna Supporting Structures and Antennas".

When designed according to this standard, the wind pressures and steel strength capacities include several safety factors, resulting in an overall minimum safety factor of 25%. Therefore, it is highly unlikely that the tower will fail structurally in a wind event where the design wind speed is exceeded within the range of the built-in safety factors.

Should the wind speed increase beyond the capacity of the built-in safety factors, to the point of failure of one or more structural elements, the most likely location of the failure would be within one or more of the tower members in the upper portion. This would result in a buckling failure mode, where the loaded member would bend beyond its elastic limit (beyond the point where the member would return to its original shape upon removal of the wind load).

Therefore, it is likely that the overall effect of such an extreme wind event would be localized buckling of a tower section. Assuming that the wind pressure profile is similar to that used to design the tower, the tower is most likely to buckle at the location of the highest combined stress ratio in the upper portion of the tower. This would result in the portion of the tower above the failure location "folding over" onto the portion of the tower below the failure location. Please note that this letter only applies to the above referenced tower designed and manufactured by Sabre Towers & Poles. In the unlikely event of total separation, this would result in "zero" fall radius at ground level.

Sincerely,

Robert E. Beacom, P.E., S.E. Engineering Supervisor



Tuesday, February 4, 2020

RE: Henry County Zoning Plots

Site Name: WS Westwood Park.

To Whom It May Concern:

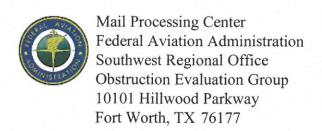
This map is not a guarantee of coverage and may contain areas with no service. This map reflects a depiction of predicted and approximate wireless coverage of the network and is intended to provide a relative comparison of coverage. The depictions of coverage do not guarantee service availability as there are many factors that can influence coverage and service availability. These factors vary from location to location and change over time. The coverage areas may include locations with limited or no coverage. Even within a coverage area shown, there are many factors, including but not limited to, usage volumes, service, outage, and customer's equipment, and terrain, proximity to buildings, foliage, and weather that may impact service.

The proposed site is needed to offload capacity from existing sites. This map reflects the predicted coverage area that will be offloaded from existing sites and transferred to the proposed site.

Michael Fahim.

RF Engineer, Verizon Wireless

Michael



Issued Date: 03/10/2020

Network Regulatory GTE Mobilnet of Indiana RSA #6 Limited Partnership 5055 North Point Pkwy NP2NE Network Engineering Alpharetta, GA 30022

** DETERMINATION OF NO HAZARD TO AIR NAVIGATION **

The Federal Aviation Administration has conducted an aeronautical study under the provisions of 49 U.S.C., Section 44718 and if applicable Title 14 of the Code of Federal Regulations, part 77, concerning:

Structure:

Antenna Tower WS Westwood Park - C (2120476)

Location:

NEW CASTLE, IN

Latitude:

39-54-38.44N NAD 83

Longitude:

85-26-14.72W

Heights:

1059 feet site elevation (SE)

300 feet above ground level (AGL)

1359 feet above mean sea level (AMSL)

This aeronautical study revealed that the structure does not exceed obstruction standards and would not be a hazard to air navigation provided the following condition(s), if any, is(are) met:

As a condition to this Determination, the structure is to be marked/lighted in accordance with FAA Advisory circular 70/7460-1 L Change 2, Obstruction Marking and Lighting, a med-dual system - Chapters 4,8(M-Dual),&12.

Any failure or malfunction that lasts more than thirty (30) minutes and affects a top light or flashing obstruction light, regardless of its position, should be reported immediately to (877) 487-6867 so a Notice to Airmen (NOTAM) can be issued. As soon as the normal operation is restored, notify the same number.

It is required that FAA Form 7460-2, Notice of Actual Construction or Alteration, be e-filed any time the project is abandoned or:

	At least 10 days prior to start of construction (7460-2, Part 1)
X	Within 5 days after the construction reaches its greatest height (7460-2, Part 2

This determination expires on 09/10/2021 unless:

- (a) the construction is started (not necessarily completed) and FAA Form 7460-2, Notice of Actual Construction or Alteration, is received by this office.
- (b) extended, revised, or terminated by the issuing office.

(c) the construction is subject to the licensing authority of the Federal Communications Commission (FCC) and an application for a construction permit has been filed, as required by the FCC, within 6 months of the date of this determination. In such case, the determination expires on the date prescribed by the FCC for completion of construction, or the date the FCC denies the application.

NOTE: REQUEST FOR EXTENSION OF THE EFFECTIVE PERIOD OF THIS DETERMINATION MUST BE E-FILED AT LEAST 15 DAYS PRIOR TO THE EXPIRATION DATE. AFTER RE-EVALUATION OF CURRENT OPERATIONS IN THE AREA OF THE STRUCTURE TO DETERMINE THAT NO SIGNIFICANT AERONAUTICAL CHANGES HAVE OCCURRED, YOUR DETERMINATION MAY BE ELIGIBLE FOR ONE EXTENSION OF THE EFFECTIVE PERIOD.

This determination is based, in part, on the foregoing description which includes specific coordinates, heights, frequency(ies) and power. Any changes in coordinates, heights, and frequencies or use of greater power, except those frequencies specified in the Colo Void Clause Coalition; Antenna System Co-Location; Voluntary Best Practices, effective 21 Nov 2007, will void this determination. Any future construction or alteration, including increase to heights, power, or the addition of other transmitters, requires separate notice to the FAA. This determination includes all previously filed frequencies and power for this structure.

If construction or alteration is dismantled or destroyed, you must submit notice to the FAA within 5 days after the construction or alteration is dismantled or destroyed.

This determination does include temporary construction equipment such as cranes, derricks, etc., which may be used during actual construction of the structure. However, this equipment shall not exceed the overall heights as indicated above. Equipment which has a height greater than the studied structure requires separate notice to the FAA.

This determination concerns the effect of this structure on the safe and efficient use of navigable airspace by aircraft and does not relieve the sponsor of compliance responsibilities relating to any law, ordinance, or regulation of any Federal, State, or local government body.

A copy of this determination will be forwarded to the Federal Communications Commission (FCC) because the structure is subject to their licensing authority.

If we can be of further assistance, please contact our office at (404) 305-6337, or nick.goodly@faa.gov. On any future correspondence concerning this matter, please refer to Aeronautical Study Number 2020-AGL-1109-OE.

Signature Control No: 428451118-433153110

(DNE)

Nick Goodly Technician

Attachment(s)
Case Description
Frequency Data
Map(s)

cc: FCC

/erizon

PARTNERSHIP D/B/A VERIZON WIRELESS GTE MOBILENET OF INDIANA LIMITED INDIANAPOLIS, IN 46240 250 E. 96TH STREET

NEW 290' SELF-SUPPORT TOWER W/10' LIGHTNING ROD TOTAL TOWER HEIGHT 300'

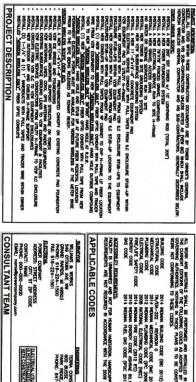
WS WESTWOOD PARK

LOC # 466339

0 S. 275 W
NEW CASTLE, IN 47362
HENRY COUNTY
TENANT: GTE MOBILENET OF INDIANA LIMITED
d/b/a VERIZON WIRELESS
"WS WESTWOOD PARK"







PROJECT SUMMARY

W 255

PROPERTY CHARES
BEAN FARMS LLC C/O RANDY
882 CORN.L CT
CHESC, ON 40034
CONTROL: GREG COPF
PHONE: 317-7729
E-MAL: graposypoff@gmeil.co

PRAJECT TOTAL DETIREDS AREA

COMPOUND: (8084 SF) = (.14 ACHE)

ACCESS DRIVE: (3492 SF) = (.08 ACHE)

GROSS AREA: (9578 SF) = (.22 ACHE)

TOWER COMER VENZON WIRELESS 2421 HOLLOWAY RD CONTACT: MINE REDECICH PHONE: 502-439-8827

GENERAL NETURNATION

LAMBTUDE - 38" 54" 38.44" N

LONGTUDE - 85" 25" 14.72" W

DISTRICT 13A 1430 N. COUNTY ROAD 525 W NEW CASTLE, IN 47362 PHONE: 317-508-3762

WESTCON MEET DES. SITE
WESTWOOD PARK
PROJECTIF: 2017 144 (68.3
AMMERT D: WS
LOCATION CODE: 498.339
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WS WESTWOOD PARK

0 S, 275 W NEW CASTLE, IN 47362

LOC. # 466339

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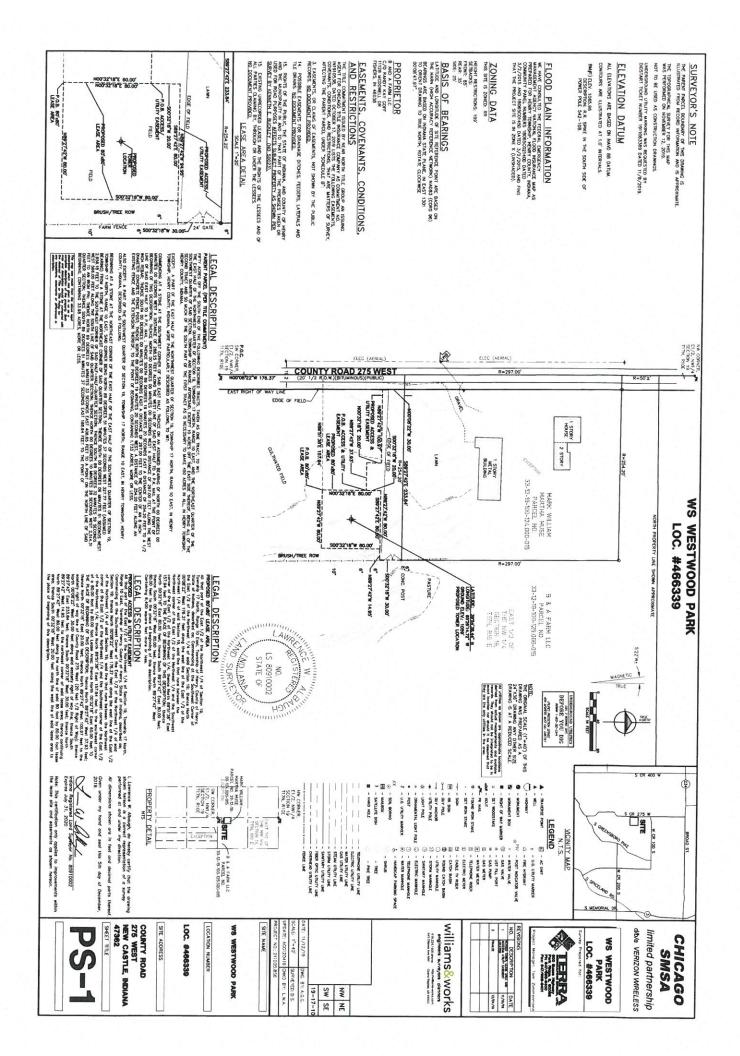
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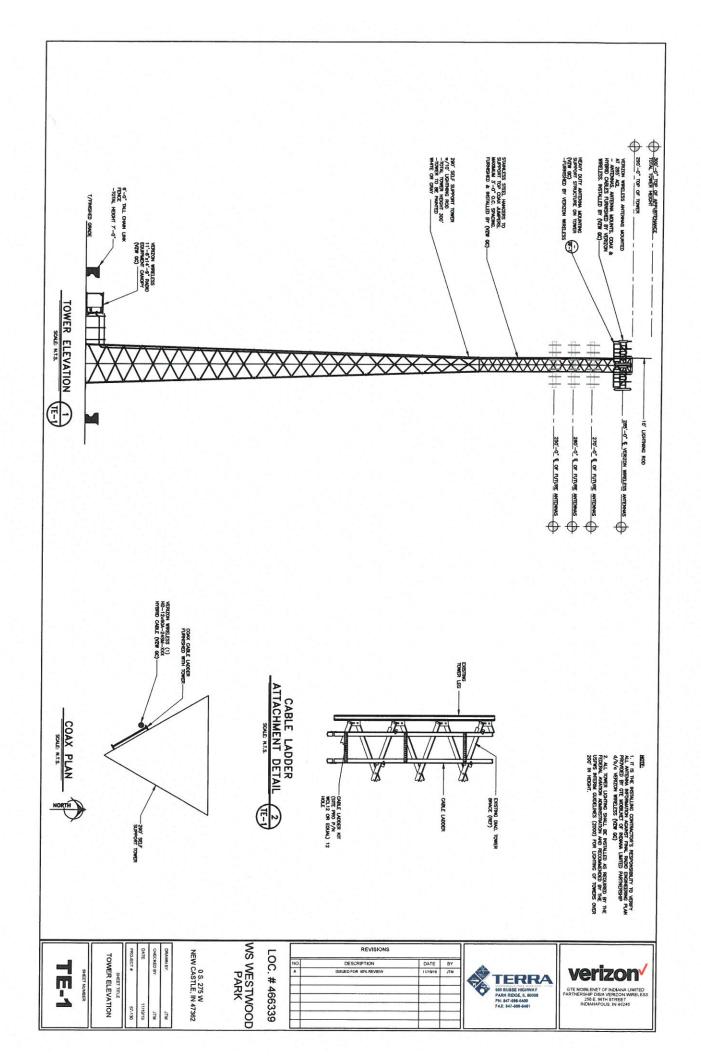
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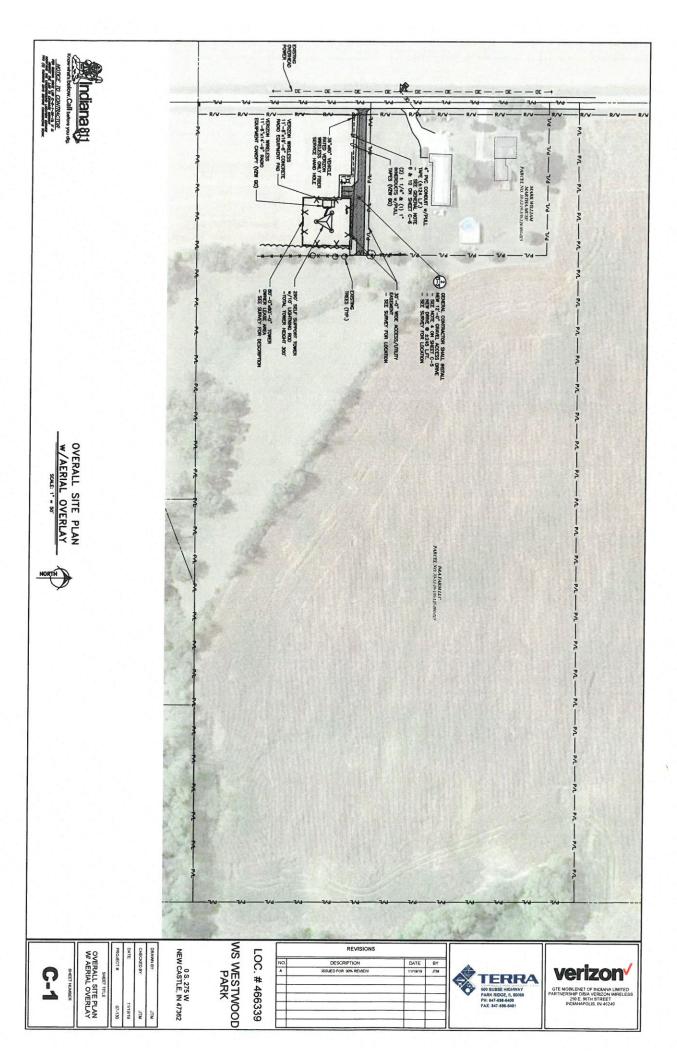
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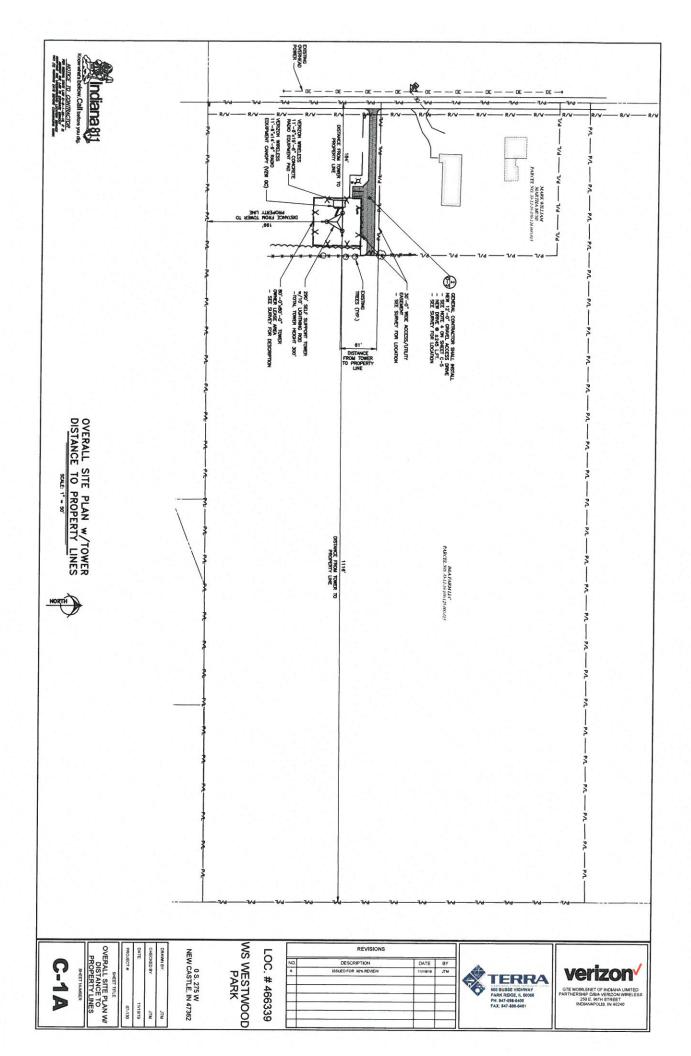
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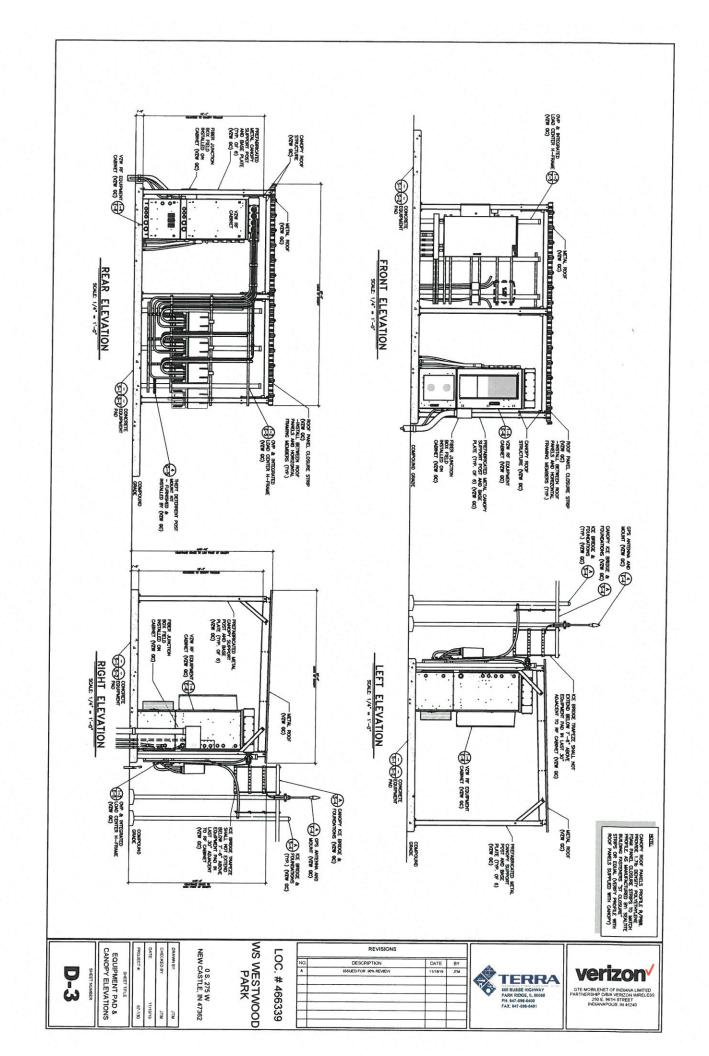
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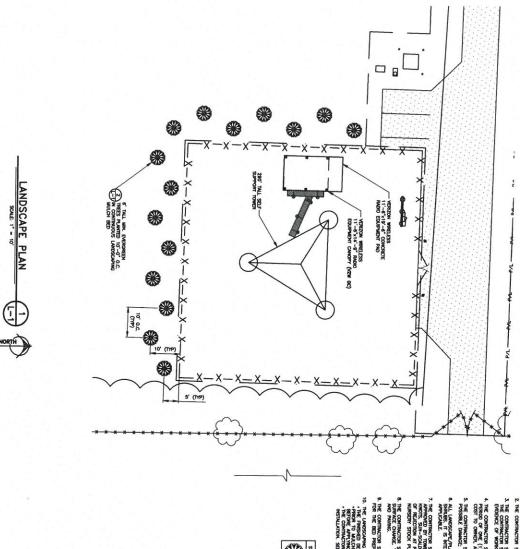












LANDSCAPING CONTRACTOR NOTES

- 1. THE COMPACTOR SWALL YIST THE SITE & BECOME COMPLETELY FAMILIAR WITH ALL EXISTING CONDITIONS AND EROSION CONTROL MOSURES.
- 2. THE CONTRACTOR SHALL FURNISH ALL LABOR AND MATERIALS COMPLETE IN ACCORDANCE WITH THE DRAWINGS AND SPECIFICATIONS.
- THE COMPACTRE SHALL COMENY WITH ALL BRAIDNE CODES, RESPECTIVES AND SAETY REQUATIONS, AND PROVIDE ALL RECESSANY PENAITS, THE COMPACTRE SHALL COMENSANTEN LOVEL SHE & RECORDAL LICENSE REQUIRED, LIPON REQUEST, THE COMPACTION SHALL SHOW EVERDECE OF WERKERS COMENSANTEN COMEDINE AND LIMBURY PAULOS.
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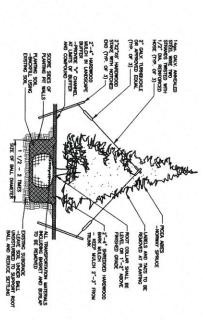
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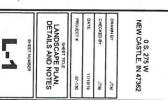
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6 FEET HEIGHT MINIMUM (BALLED & BURLAPPED)	PICEA ABIES	NORWAY SPRUCE EVERGREEN TREE	5	**
COMMENTS/SPECI	BOTANICAL NAME	PLANT NAME	QUANTITY	SUMBOL



WS WESTWOOD PARK

EVERGREEN TREE PLANTING MADE.
CONTRACTOR SAUL GUARANTE AL NEWLY
PLANTED AND RELOCATED TREES FOR A
MINUALM OF 1 FOR AFTER COMPLETION OF
PROJECT: GUARANTEE SHALL BE FOR FULL
REPLACEMENT OF LOST PLANTS.



REVISIONS	REVISIONS								
DESCRIPTION	DATE	BY							
ISSUED FOR 90% REVIEW	11/19/19	JTN							
		-							
		0 000							







MARILYN KLEIST <mkleist@vertexacquisition.com>

RE: [External] Re: WS Westwood Park - SBA IN20473-A - Verizon New SARF 1 message

Stephen Spencer < SSpencer@sbasite.com>
To: MARILYN KLEIST < mkleist@vertexacquisition.com>

Mon, Jun 17, 2019 at 3:06 AM

Good morning Marilyn,

I have an update for you. We now have a structural analysis on file, which updates the current loading to the following:

· Foundation: 61.0%

· Structure: 104.3%.

The loading limit remains at 105%.

Best regards,

Stephen Spencer

Regl Site Mgr - Ops

317.531.3806 + T

From: MARILYN KLEIST [mailto:mkleist@vertexacquisition.com]

Sent: Sunday, June 16, 2019 7:04 PM

To: Stephen Spencer <SSpencer@sbasite.com>

Subject: [External] Re: WS Westwood Park - SBA IN20473-A - Verizon New SARF

Good Evening Stephen,

Previously you provided the below info, please let me know if anything has changed.

· Foundation: 59.0%

One tower site within one mile radius. Located .49 miles North of proposed tower site.

SBA:

Per SBA as of SA 6/16/19 reflects: SBA TOWER Foundation: 61.0%, Structure: 104.3%. The loading limit remains at 105%.

Study Number: 2017AGL12016OE

Obstacle Type: TOWER Location: NEW CASTLE, IN Latitude: 39° 55' 2.36" Longitude: 85° 26' 14.61"

AGL Height: 299' AMSL Height: 1362'

